

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 PM-04 NSC-05 SP-02 SS-15 L-03

CIAE-00 INR-07 NSAE-00 DODE-00 IO-13 ACDA-07 SAJ-01

OMB-01 PRS-01 /072 W

----- 104711

P R 301456Z APR 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8502

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OSLO

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 07266

E.O. 11652: GDS

TAGS: PFOR NATO GW WB US UK FR NO

SUBJECT: MAY 1976 QUADRIpartite MEETING: AGENDA FOR
SENIOR LEVEL MEETING

REFS: (A) STATE 103168; (B) BONN 6778; (C) BONN 7091

BEGIN SUMMARY. THE BONN GROUP HAS REACHED AD REF
AGREEMENT ON AN AGENDA FOR THE MAY 20 QUADRIpartite
SENIOR OFFICIALS MEETING. THE DEPARTMENT'S APPROVAL
IS REQUESTED. END SUMMARY.

1. THE BONN GROUP ON APRIL 29 REACHED AD REF AGREEMENT
ON A PROPOSED AGENDA FOR THE SENIOR OFFICIALS MEETING
ON BERLIN AND GERMANY TO BE HELD IN OSLO ON MAY 20.

2. THE AGREED AGENDA ESSENTIALLY FOLLOWS THE DRAFT
REPORTED IN REF (B) WITH THE FOLLOWING MODIFICATIONS:

A. WHILE ITEM II (BERLIN ASSESSMENT) HAS BEEN
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LEFT ON THE AGENDA ON THE THEORY THAT PARTICIPANTS MIGHT

WISH TO SAY SOMETHING ABOUT THE ASSESSMENT, THE WORDING OF THE ITEM HAS BEEN CHANGED TO DELETE THE SUGGESTION THAT SENIOR OFFICIALS EITHER "TAKE NOTE OF" OR FORMALLY CONCUR IN THE CONCLUSIONS OF THE STUDY.

B. THE ITEM ON INNER-GERMAN RELATIONS HAS BEEN MOVED FROM FOURTH PLACE TO THIRD -- MAKING IT ESSENTIALLY THE FIRST ITEM OF BUSINESS. THE UK REP HAD WISHED TO DELETE THIS AS A SEPARATE ITEM ON THE THEORY THAT IT WOULD LOGICALLY BE COVERED IN THE DISCUSSION OF THE BERLIN ASSESSMENT. THE US REP RESISTED THIS DELETION BUT AGREED WITH A PRIVATE REMARK OF THE FRENCH REP THAT IF IT WERE LEFT FOR THE FINAL ITEM VAN WELL, AS CHAIRMAN, MIGHT MANAGE TO HAVE THE CLOCK RUN OUT BEFORE IT WAS REACHED. THE FRG REP AGREED WITH THE ALLIED SUGGESTION IN THE BONN GROUP THAT IT BE MADE THE FIRST ITEM OF DISCUSSION AND ALSO UNDERTOOK TO CONVEY TO VAN WELL THE US REQUEST THAT HIS PRESENTATION BE A BROAD-GAUGED EVALUATION AND NOT A PRESENTATION OF DETAILS OF PENDING NEGOTIATIONS.

C. ITEM IV.B, DESCRIBING THE FRG PROPOSAL FOR A STUDY OF PROBLEMS IN THE FIELD OF REPRESENTATION, WAS FLESHED OUT SLIGHTLY, BUT THE BONN GROUP CONCURRED IN A FRENCH PROPOSAL (WHICH WAS ALSO CONSISTENT WITH US INSTRUCTIONS IN REF A) THAT THE FRG PROPOSAL (REF C) SIMPLY BE APPENDED TO THE AGENDA.

3. FOLLOWING IS THE TEXT OF THE AGENDA ON WHICH AD REF AGREEMENT WAS REACHED:

BEGIN TEXT

SENIOR OFFICIALS MEETING
ON
BERLIN AND GERMANY

OSLO, MAY 20, 1976

AGENDA

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I. COMMUNIQUE

SENIOR OFFICIALS ARE ASKED TO GIVE FINAL APPROVAL, ON BEHALF OF THEIR MINISTERS, TO THE PASSAGE ON BERLIN AND GERMANY FOR THE NATO MINISTERIAL COMMUNIQUE. THE TEXT ON WHICH AD REFERENDUM AGREEMENT WAS REACHED IN THE BONN GROUP HAS BEEN PROVIDED TO ALL NATO ALLIES WITH THE

PROVISION THAT IT HAS YET TO BE APPROVED BY THE FOUR
MINISTERS.

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FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8503

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OSLO

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 02 BONN 07266

II. BERLIN ASSESSMENT

SENIOR OFFICIALS MAY WISH TO COMMENT ON THE
ASSESSMENT OF THE BERLIN SITUATION PREPARED BY THE BONN
GROUP.

III. BERLIN IN INNER-GERMAN RELATIONS

THE TRANSIT AGREEMENTS CONCLUDED BETWEEN THE FRG
AND THE GDR ON DECEMBER 19, 1975, HOLD PROMISE OF
FURTHER IMPROVEMENTS FOR THE BERLIN SITUATION. AT THE
SAME TIME, THE EFFORTS OF THE GDR TO OBTAIN IN THE
AGREEMENTS UNILATERAL ADVANTAGES IN ADVANCING ITS OWN

POSITION ON THE STATUS OF THE WSB POINT UP THE NEED FOR CONTINUED CLOSE COORDINATION AMONG THE FOUR ON ALL ASPECTS OF NEGOTIATIONS WHICH MAY IMPACT ON BERLIN.

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DISCUSSION MIGHT FOCUS ON:

A. THE LIKELY EVOLUTION OF INNER-GERMAN RELATIONS AS THEY MAY AFFECT BERLIN; AND

B. ALLIED-FRG CONSULTATION AND COORDINATION.

IV. COUNTERING SOVIET AND GDR POLICIES CONCERNING BERLIN

AS NOTED IN THE BERLIN ASSESSMENT, THE USSR AND THE GDR ARE CONDUCTING AN ENERGETIC CAMPAIGN WHICH IS DESIGNED TO UNDERMINE OR AT LEAST QUESTION THE WESTERN POSITION ON BERLIN AND TO PROMOTE THE CONCEPT OF WEST BERLIN AS A SEPARATE POLITICAL ENTITY.

RECENT PROTESTS HAVE ALSO BECOME MORE ASSERTIVE AT STAKING OUT FOR THE SOVIET UNION THE CLAIM TO A CONSULTATIVE VOICE IN MATTERS AFFECTING THE WSB AND AT QUESTIONING THE LIMITS OF THE SUPREME AUTHORITY WHICH THE THREE POWERS EXERCISE IN THE WSB.

TWO PROPOSALS FOR COUNTERING THIS CAMPAIGN HAVE BEEN MADE FOR CONSIDERATION BY SENIOR OFFICIALS AND, IN THEIR DISCRETION, BY MINISTERS:

A. PREPARATION OF A POSITION PAPER FOR BRIEFING OTHER GOVERNMENTS AND OFFICIALS OF INTERNATIONAL ORGANIZATIONS

THE UNITED STATES HAS PROPOSED THAT MINISTERS INSTRUCT THE BONN GROUP TO PREPARE A WRITTEN DISCUSSION OF THE SITUATION IN BERLIN AS VIEWED BY THE FOUR WESTERN POWERS. THE OBJECTIVE WOULD BE TO PUT THE WESTERN LEGAL AND POLITICAL POSITION ON THE RECORD WITH IMPORTANT COUNTRIES AND PERHAPS WITH SENIOR OFFICIALS OF IMPORTANT INTERNATIONAL ORGANIZATIONS. THE PAPER WOULD SERVE THE PURPOSES OF HELPING TO COUNTERACT SOVIET ATTEMPTS AT ESTABLISHING THE EASTERN LEGAL POSITION AS THE STANDARD FOR JUDGING ISSUES PERTAINING TO BERLIN AND OF ESTABLISHING A FACTUAL BASIS TO WHICH THIRD COUNTRIES

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COULD REFER WHEN FACED WITH A PROBLEM RELATING TO
BERLIN.

THE APPROPRIATE TIMING FOR TAKING THIS INITIATIVE
MIGHT BE IN THE EARLY FALL OF 1976, BEFORE THE UNITED
NATIONS GENERAL ASSEMBLY.

B. STUDY OF PROBLEMS ASSOCIATED WITH FRG
REPRESENTATION OF THE INTERESTS OF THE WSB
ABROAD

THE PUBLIC PORTION OF THE SOVIET/GDR CAMPAIGN IS
MOST OFTEN CONDUCTED IN THE FORM OF ATTACKS ON FRG
REPRESENTATION OF THE INTERESTS OF THE WSB ABROAD. THE
FRG HAS PROPOSED THAT THE BONN GROUP UNDERTAKE A STUDY
ON THE PROBLEMS AND HAS CIRCULATED A DRAFT
RECOMMENDING THAT THE BONN GROUP SHOULD SUBMIT
PROPOSALS FOR ACTION. THE FRG PROPOSAL IS ATTACHED.

END TEXT.

4. ACTION REQUESTED: THE EMBASSY RECOMMENDS THAT THE
DEPARTMENT APPROVE THE ABOVE DRAFT.
HILLENBRAND

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